

GOVERNMENT OF ARUNACHAL PRADESH
FINANCE PLANNING AND INVESTMENT DEPARTMENT
CIVIL SECRETARIAT: ITANAGAR

MINUTES OF THE 33rd MEETING OF THE STATE LEVEL SCREENING COMMITTEE (SLSC) ON BORDER AREA DEVELOPMENT PROGRAMME (BADP) HELD ON 15/12/2017 AT 12.30 Hrs IN THE CONFERENCE HALL OF THE CHIEF SECRETARY, 5TH FLOOR, BLOCK NO.-02, ARUNACHAL PRADESH CIVIL SECRETARIAT, ITANAGAR.

The 33rd meeting of the State Level Screening Committee on BADP was held on 15/12/2017 at 12.30 hrs under the Chairmanship of the Chief Secretary cum Chairman SLSC on BADP in the Conference Hall of the Chief Secretary at 5th Floor, Block No.02, Arunachal Pradesh Civil Secretariat.

The list of members and officers attended the meeting is appended at Annexure – I. Representatives from MHA, DoNER, Niti Aayog, did not attend the meeting due to preoccupation.

At the outset, Secretary (Planning) welcomed the members and asked for their valuable suggestions and comments during the course of discussions. Secretary (Planning) also appraised the members to follow the instructions issued by Ministry of Home Affairs and State Government while approving the schemes.

Detailed discussions on the agenda items were held and the following decisions emerged after the deliberations :-

Agenda Item No.1	APPROVAL OF THE ALTERNATIVE PROPOSALS AGAINST THE INADMISSIBLE PROJECTS OF THE ANNUAL ACTION PLAN FOR 2017 - 18.
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As per original allocation (3rd April 2017)

Central share	- Rs. 11300 Lakhs
State share	- Rs. 1256 Lakhs (@10 %)
Total	- Rs. 12556 Lakhs
CS discretion	- Rs. 313.90 Lakhs (@2.5 % of Total)
BGF	- Rs. 1255.60 (@10 % of Total)
Monitoring	- Rs. 50 Lakhs
Minus CS discretion and Monitoring	- Rs. 12192.10 Lakhs

1.2 The 32nd SLSC held on 20th June 2017, had prioritized project proposals under BADP as per the original allocation for Rs. 12192.10 Lakhs (inclusive of BGF and Skill development).

1.3 However on 3rd July 2017, MHA communicated that the central allocation for Arunachal Pradesh has been reduced to Rs. 10300 Lakhs for FY 2017-18 which is Rs. 1000 Lakhs lesser than the original Central allocation. Now as per this changed scenario, the allocations for other sub-components will be as follows:

Central share	- Rs. 10300 Lakhs
State Share	- Rs. 1144.44 Lakhs
Total	- Rs. 11444.44 Lakhs
CS discretion	- Rs. 286.11 Lakhs
BGF	- Rs. 1144.44 Lakhs
Monitoring	- Rs. 50 Lakhs

1.4 Out of the project proposals amounting to Rs. 12191.08 Lakhs (as per original allocation) that was sent to MHA, MHA has approved projects amounting to Rs. **8262.78 lakh and have** rejected proposals amounting to Rs. **3928.3035 lakh** on the grounds of inadmissibility as per BADP guidelines. This was done in view of the recent instruction dated 14th August 2017 that all BADP projects should be compulsorily concentrated within 0-10 Km of IB.

1.5 MHA has conveyed inadmissible projects amounting to Rs. **3928.3035 Lakhs** and against these they asked the State Government to send alternative projects for only Rs. **2845.55 lakh** (against the final allocation of **Rs. 11444.44** for 2017-18), leaving out proposals for an amount of **Rs.1082.75 lakh**.

1.6 Alternative proposals against the inadmissible projects have been received from the respective DCs and BGFs are placed as **Annexure – II** for consideration.

Decision : The State Level Screening Committee (SLSC) considered specific and selective proposals for an amount of Rs. 2845.55 lakh which includes proposals for



Rs.226.2665 lakh against which specific quarries' were raised by the MHA and recommended for onward submission for consideration. Considering the lack & poor infrastructure in the border areas it was decided that emphasis is to be given for development of the infrastructure in the border areas and the capacity Building & Skill Development Training components are to be implemented as per the provision of the BADP guidelines by keeping the provision of 5% of the total allocation for this purposes. The detailed list of schemes recommended by the SLSC is appended at Annexure-IV(a), (b), (c) & (d) respectively.

Agenda Item No.2	OBSERVATION ON BADP AUDIT REPORT.
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2.1 After completion of BADP Thematic Audit in the sampled 4 districts i.e Tawang, Upper Subansiri, West Siang and Changlang, certain observations in respect of implementation of BADP projects, were pointed out by the representatives of the Principal Accountant General, Itanagar on the following major issues.

- a) Absence of village wise perspective plan;
- b) Deviation in sector wise allocation of funds
- c) Taking up of projects beyond 10 KM instead of 0-10 KM
- d) Projects not implemented as per Annual action Plan
- e) Shortfall in release of funds and pending UCs
- f) Delay in release of fund by State Government
- g) Monitoring issues

2.2 The BADP schemes are implemented in the far flung border areas and projects were selected at the block / district levels to meet up the urgent needs of the border villages which varies in different years. The base line survey to assess the gaps in basic physical and social infrastructure was conducted about 10 years back and but it is difficult to address the shortfalls due to some other immediate needs which arises in the border villages. Considering the geographical location of the state and latest directive of MHA for saturation of the border villages located within 0-10 Km of the border areas (considering the first village as 0 Km) by creating durable assets in the border villages is practically very difficult as most of them are unconnected. Even after 20 (twenty) years of BADP implementation it is felt that assessment should be made to study implication of this programme and a detail base line survey by converging all the Central and State Funded projects implemented in the border villages are to be incorporated to assess the actual shortfall in basic physical and social infrastructure in the border villages. On the basis of the findings, the block wise 5 years perspective plan be prepared in a time bound manner; proposals for the succeeding years should be a part of perspective plan.

2.3 The selection & implementation of BADP schemes and implementing agencies are done by the district / block level. Further, while releasing / sanctioning of fund under BADP, clear instruction was issued for observance of all codal formalities, following of GFR & directives of FD and Gol while implementation of the BADP projects.

Decision : The State Level Screening Committee (SLSC) opined to prepare block wise 5 year perspective plan through gap analysis of infrastructure in the border areas after detailed base line survey as per the format developed and provided by the MHA for this purpose. On the basis of the block wise perspective plan, subsequent Annual Action Plans will be prepared for proper development of the areas. While selecting the schemes, it must be ensured to strictly comply with the guidelines and not to include individual benefit oriented proposal under BADP under any circumstances. Respective DCs shall appoint nodal officer against each of the border block of the district for close monitoring of the programme. The nodal officer should submit monthly report to Planning Department through respective DCs. Further, it is also decided that the district wise committee constituted for

monitoring of “Sankyalp Se Siddhi” should also monitor the progress of BADP projects for timely implementation of the programme. Chairman reiterated that all the Deputy Commissioners should personally monitor the scheme on a regular basis and should ensure that the fund allotted under BADP is utilized for the purpose for which it was granted without fail. Further, he emphasized that all the guidelines, norms & conditions etc. prescribed by the MHA, GOI, should be followed in letter & spirit without fail.

He also reiterated that any lapse in this regard shall be viewed seriously and appropriate action shall be taken against the delinquent officers / officials.

Agenda Item No.3	STATUS OF SUBMISSION OF UC.
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3.1 According to the BADP guidelines, the 1st installment of 90% of the allocation of the State will be released only after receipt of UCs for the amount released in the previous years except the preceding year. If there is any short fall in furnishing of the UCs, for the amount released during the previous year, except the preceding year, the same would be deducted at the time of release of the 1st installment. The 2nd installment of the remaining 10% of the allocation will be released to the State only after furnishing of UCs to the extent of not less than 50% of the amount during the preceding year. Deputy Commissioners should include the progress report & status of BADP projects in their monthly progress reports without fail.

3.2 The status of pending UCs which needs to be submitted to the MHA for release of full allocation during C.F.Y is as follows: (Rs. in lakh)

Sl. No.	Name of the Border Block	Pending UC against the fund already released to DCs		Decision
		2014-15	2015-16	
1	2	3	4	5
1	Tawang	-	-	
2	Kitpi	-	-	
3	Lumla	-	-	
4	Zemithang Dudunghar	-	-	
5	Mukto Bongkhar	-	-	
6	Jang Thingbu	-	-	
7	Kalaktang	-	335.00	DPO, Bomdila assured that the UCs shall be submitted by March 2018.
8	Dirang	-	-	
9	Nafra	-	-	
10	Nacho	-	-	
11	Siyum	-	-	
12	Limiking	-	22.50	DC, Daporijo assured that the UCs shall be submitted by January 2018.
13	Huri Damin	-	-	
14	Sarli	-	-	
15	Koloriang	-	-	
16	Parsiparlo	-	65.00	DPO, Koloriang assured that the UCs shall be submitted by January 2018.
17	Tuting	-	-	
18	Singa Gelling	-	-	
19	Jengging	-	-	
20	Hunli	-	-	
21	Anini Mipi	-	-	
22	Etalin Maliney	-	-	
23	Anelih Arzoo	-	-	
24	Chaglagam	-	8.00	DC, Anjaw assured that the UCs shall be submitted by January 2018.
25	Hayuliang	-	-	
26	Hawai Walong	-	-	
27	Manchal	-	18.00	

28	Lazu	-	-	
29	Khonsa	-	-	
30	Dadam	-	-	
31	Pongchau	-	-	
32	Wakka	-	-	
33	Niusa	-	-	
	Skill Development & Training	4.63	-	Secy (Skill Development) stated that she will submit the status shortly and will expedite the submission of UC.
	Amount kept for CS discretion		196.00	The fund was released on 12/12/2017 and all the district representatives was assured to submit the UC by March'2018
Total =		4.63	644.50	

Decision : The SLSC asked concerned Deputy Commissioners to ensure speedy and time bound implementation of BADP projects to avoid deduction of fund by MHA. The representatives of the respective defaulter districts assured to submit pending UCs within January'2018 for Daporijo, Anjaw & Kurung Kumey District and by March'2018 for West Kameng district and against the fund released under CS Discretion for onward submission to MHA. The Chairman directed all the Deputy Commissioner's to ensure submission of UC's well in time without fail & they should personally monitor this important aspect on a regular & continuous basis.

Agenda Item No. 4	Preparation of Annual Action Plan for 2018-19
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4.1 According to the BADP guidelines the Annual Action Plan under BADP is to be finalized and submitted to the MHA in a time bound manner. The details of the time frame are as under:

Sl. No.	Activity	Time Line
1	Identifying the work by Block authorities, BGFs etc. and submission to DLCs	Upto January
2	Consultation, approval and forwarding the approved schemes by DLCs to the state Nodal Department.	Upto February / March
3	Examination by the State Nodal Department and approval of the SLSC and submission to the Ministry of Home Affairs.	Upto March / April
4	Examination of the AAP by MHA subject to fulfillment of all the conditions as per the guidelines of the BADP.	Within one month of receipt of the Annual action Plan.
5	Preparation, examination and release of funds to executive agencies by States.	Within one month of receipt of funds from Gol.

4.2 The final proposals will be selected on the basis of the allocation received from MHA considering the sector wise priority mentioned against the respective proposals recommended by the DLCs.

4.3 In the 24th Meeting of the Empowered Committee on BADP Secretary (BM) impressed upon that BADP funds should go to the areas as nearer to the border as possible. State govt. should not recommend any scheme, which is beyond 10 KM from the international border. Priority should be given for taking up of projects in villages recommended by the BGFs.

4.4 Only after saturation of villages located within 0-10 Km the next phase of villages can be taken up. The District Level Committees (DLCs) shall make their own definition for 'saturation of village' infrastructure. However, for saturation of village, the minimum facilities will include road connectivity, schools along with facilities like separate toilets for girls, sports facilities, health services, electricity, water supply, community centre, public toilets particularly for women, accommodation for crucial field functionaries, etc. the respective DLCs are to decide the definition of saturation of the concerned villages keeping in view their local conditions.

Decision : The State Level Screening Committee (SLSC) directed concerned Deputy Commissioners to strictly adhere to the time frame for preparation & submission of BADP Annual Action Plan according to guidelines. Further, they were also directed to submit the district wise plan for 2018-19 within February'18 on the basis of the current year allocation and supplementary proposal by assuming 10% enhancement, along with priority for placing before the SLSC for recommendation. The preference should be given for completion of the Model Village component on priority.

Agenda Item No.5	Procedure for releasing fund w.e.f. 2017-18 through PFMS
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5.1 According to the latest directive of the MHA, the entire fund under BADP shall be released through PFMS platform w.e.f 2017-18. Accordingly necessary separate bank accounts have been opened at the Itanagar HQ and district level and instructions have been issued to all concerned.

5.2 MHA releases BADP fund in advance, after approving the project and balance fund in installments, depending upon status of UCs of previous years except the preceding years. The 1st installment of 90% of the allocation of the State will be released to the State only after receipt of UCs for the amount released in the previous years except the preceding year. If there is any short fall in furnishing the UCs for the amount released during the previous year, except the preceding year, the same would be deducted at the time of release of the 1st installment. The 2nd installment of the remaining 10% of the allocation will be released to the State only after furnishing of UCs to the extent of not less than 50% of the amount during the preceding year and submission of QPR for the quarter ending September to MHA positively by 15th October.

5.3 The fund will be drawn at the HQ, on receipt of confirmation regarding credit of fund in the State Exchequer, budgetary support from FD (Budget) and advisory for drawl from PFMS cell for transfer to the Planning Department (HQ) PFMS account. The expenditure will be incurred after obtaining finance concurrences / expenditure sanction as per Delegation of Financial Power (DFPR), scheme guidelines, CPWD manual, GFR, CVC guidelines etc.

5.4 Latest directive issued by the FD, vide OM No.EA /DBT & PFMS / 05/2017-18 dtd 17/11/2017, stated that the budgetary support for the first installment in a given financial year in respect of CSS will be provided by the Budget Division directly on the basis of the sanction order of the concerned Ministry. And budgetary support for the subsequent releases will be provided subject to the following:

- Upon receiving of detailed proposal from the department concerned.
- Upon utilization of 80% of the previous releases through PFMS platform only.
- Upon confirmation that the utilization of the previous releases is made by the department after obtaining Finance Concurrence for department mode of implementation and by the society after obtaining AA & ES from the Competent Authority / Governing Body, in terms of scheme guidelines.

5.5 In respect of BADP projects, fund was released by Gol in advance, after approval of specific projects, depending upon status of UC of the previous years and not preceding years or previous installment of the same year. The MHA has also deducted proportionate allocation on the grounds of shortfall of UCs of the previous years while releasing fund in various installments. The schemes are implemented in the far flung border areas and utilization of 80% fund of the previous installment (1st installment) is not possible for BADP scheme. The directive issued by the State Government is not in conformity with the provisions of BADP guidelines.

5.6 BADP fund was released by Gol against specific projects while conveying approval of the same and also treated this as one installment for the year and hence compliance of the instruction issued by State Government for utilizing 80% of the previous release through PFMS for getting 2nd or subsequent installments may affect implementation of this programme.

5.7 Further, according to the Delegation of Financial Power (DFPR) in respect of implementation of BADP schemes, concerned DCs, Secretary of the Nodal Departments are empowered to accord administrative approval and expenditure sanction for Rs. 10.00 lakh and Rs.25.00 lakh respectively. Now, as concerned DCs are responsible for selection & implementation

of BADP schemes at the district then whether necessary fund against the projects which are under the DFPR of concerned Deputy Commissioners are to be transferred in advance as was done by the Gol while releasing fund under BADP or otherwise. The district level authority should be responsible for releasing fund to the implementing agencies only after physical verification of the project and confirmation regarding observance of all codal formalities in implementation of the same.

5.6 The fund in respect of the projects which are beyond the DFPR of DCs are to be transferred to the respective DCs after obtaining necessary administrative approval & expenditure sanction from the competent authority, as they are responsible for successful implementation of schemes.

Decision : After discussion, the SLSC decided that in spite of all the short comings the fund under BADP will be released through PFMS w.e.f 2017-18 and on the basis of request of respective DCs, State PFMS Cell will arrange necessary training for the district level officers / officials in a batches of 20 / 25 persons and certificate for attending the training will be issued by PFMs cell on successful completion of the training.

Agenda Item No.6	Monitoring of BADP Scheme
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6.1 A continuous monitoring system should be developed at the district level for implementation of BADP schemes. The schemes should also be monitored by the District Level Monitoring Committee. The monitoring report should be submitted along with the QPRs and UCs.

6.2 It has been observed that QPRs are submitted after a long gap of quarter ending, whereas according to the guidelines the QPRs should be submitted to MHA by 15th of every quarter ending. Accordingly, it is needed that QPRs from the district should be submitted to the Planning Department by 10th after every quarter.

6.3 All the BADP projects should be implemented w.e.f. 2016-17 along with GPS coordinates to facilitate monitoring of the projects by Gol.

6.4 A PPT prepared by TPM on monitoring of BADP schemes are to be presented.

Decision : The PPT presented by the NABCONS, a third party monitor was not satisfactory and it was very general in nature. The Chairman expressed his displeasure and asked the TPM to be more specific in their recommendations and findings. Lane excuses like non cooperation by the field functionaries is not acceptable. The Chairman, directed the TPMs to contact concerned Deputy Commissioner / District Planning Officer for proper conduct of monitoring of BADP projects. In case of any difficulty they were asked to contact Chief Secretary, Development Commissioner (Finance, Planning & Investment) and Secretary (Planning) for necessary action. Payment to TPMs shall be withheld till receipt of accurate and specific report alongwith deficiencies, irregularities noticed, if any, in respect of each project. Reports should be concise, specific, considering the allocation, quality of works as per specification, actual physical achievement and deficiencies, irregularities, if any and location of the projects. The projects are to be monitored by TPM at least twice or thrice considering the volume of the project. The report should invariably be submitted in a time bound manner. The lapses if any, in implementation of schemes should be specifically indicated in the report for taking appropriate action alongwith corrective measures.

Agenda Item No.7	Any other issues with the permission of the chair.
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The meeting ended with a vote of thanks to the Chair.

Sd/- (Shri Satya Gopal)
Chief Secretary-cum- Chairman, SLSC,
Govt. of Arunachal Pradesh, Itanagar.

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Memo No.PD/BADP - 08/2017-18

Dated Itanagar the 21st December,2017

Copy to :-

1. The PPS to Hon'ble Chief Minister, Govt. of Arunachal Pradesh, Itanagar.
2. The PS to the Hon'ble Deputy Chief Minister, Govt. of Arunachal Pradesh, Itanagar.
3. The PS to the Hon'ble Parliamentary Secretary (Planning), Govt. of Arunachal Pradesh, Itanagar.
4. The Secretary (Border Management), Ministry of Home Affairs, Govt. of India, New Delhi. He is requested to approve the schemes and release necessary fund at an early date.
5. The Secretary, Ministry of DoNER, Govt. of India, Vigyan Bhavan Annex, Maulana Azad Road, New Delhi.
6. The US to the Chief Secretary, Govt. of Arunachal Pradesh, Itanagar.
7. The Joint Secretary (Border Management), Ministry of Home Affairs, Govt. of India, New De
8. The Director General, Assam Rifles, C/o 99 APO, Shillong - 793003.
9. The Commissioner / Secretary (Home) / (PHED) / Agriculture / Horticulture / RD / Power / Health / Tourism / UD / WRD / Education / RWD / PWD / Skill Development, Govt. of Arunachal Pradesh, Itanagar.
10. The DIG, NE FTR, ITBP, Khating Hill, Arunachal Pradesh, Itanagar.
11. The DIG, Sashastra Seema Bal (SSB), Sector Hqrs. Tezpur, Sonitpur District, Assam, Pin-784001.
12. The Lt Col. Assam Rifles, Likha Pani, C/o 99 APO, Likha Pani, Assam.
13. The Deputy Commissioner, Tawang / West Kameng / East Kameng / Upper Subansiri / Kurung Kumey / Kra Daadi / West Siang / Upper Siang / Siang / Dibang Valley / Lower Dibang Valley / Anjaw / Changlang / Tirap & Longding.
14. The representatives of NABCONS / WAPCOS / NEDFI, Arunachal Pradesh, Itanagar.



(Dr. Joram Beda), IAS

Secretary (Planning)-cum convener, SLSC on BADP,
Govt. of Arunachal Pradesh, Itanagar.



Sl. No.	Name	Designation
1	Shri Satya Gopal	Chief Secretary cum Chairman, SLSC
2	Shri H.K. Shalla	Commissioner (PHE & WS)
3	Shri Belatee Pertin	Commissioner (PWD)
4	Shri S. K. Jain	Secretary (Urban Development)
5	Smt Madhu K Garg	Secretary (WCD / Sjeta / SDE / Trg)
6	Dr. Joram Beda	Secretary (Planning) - Convener
7	Dr Tapsya Raghav, IAS	Special Secretary (H&FW)
8	Lt Col Abhay Pant	Assam Rifles
9	Shri S. B. Sharma	DIG (OPS), ITBP
10	Shri V Thirumalai	VP, NABCONS
11	Shri G Karmakar	AGM, NABARD
12	Shri Alen Nabam	BM, NEDFi
13	Shri D.Kamduk	Deputy Commissioner, Upper Siang
14	Smti Mamta Riba	Deputy Commissioner, Anjaw
15	Shri P N Thungon	Deputy Commissioner, Tirap
16	Shri Danish Ashraf	Deputy Commissioner, Upper Subansiri
17	Shri Vikram Singh	Deputy Commissioner, Longding
18	Shri Gunjan Kumar	NE FTR ITBP
19	Shri Dheeraj Joshi	INSP/ GD NE FTR ITBP
20	Shri Jumdo Diyum	District Planning Officer, West Siang
21	Shri Dakter Riba	District Planning Officer, West Kameng
22	Shri Shamee Timba	District Planning Officer, Changlang
23	Shri Millo Pushang	District Planning Officer, Upper Subansiri
24	Shri Sangha Babung	District Planning Officer, Tawang
25	Shri Marto Dirchi	District Planning Officer, Lower Dibang Valley
26	Dr. Joram Anu	District Planning Officer, Kurung Kumey
27	Shri Willia Chautang	District Planning Officer, Anjaw
28	Shri Haringa Pulu	District Planning Officer, Dibang Valley
29	Shri Lala Rajib Roy	District Planning Officer, Tirap
30	Shri Tapik Komut	District Planning Officer, Siang
31	Shri Biri Tako	District Planning Officer, Kra Daadi
32	Shri Tatak Mibang	District Planning Officer, Dibang Valley
33	Shri Jay Prakash Doley	WAPCOS Ltd
34	Shri Pranjal Gogoi	WAPCOS Ltd
35	S. Hussain	NEDFi
36	Prasanta Kr Talukdar	NEDFi
37	M Gamlin	NEDFi
38	Shri Tapak Rakmi	SRA, Upper Subansiri District
39	Shri Ojing Gao	SRA, Upper Siang District
40	Shri Kamku Jomoh	SRA, East Kameng District
41	Shri Hemmar Taipodia	SRA, West Kameng District
42	Shri Pallab Dey	Director (Planning)
43	Shri Mokir Ori	Director (Monitoring)
44	Shri P. Mishra	Director (Project Co ordination)
45	Shri S Chatterjee	Deputy Director (Plg)
46	Ms Moream Tamai	RO (Plg)
47	Shri Benjamin Tabin	Research Assistant (Plg)